



OFFICE OF THE POLICE & CRIME COMMISSIONER FOR THAMES VALLEY

PCC PROGRESS REPORT TO THE THAMES VALLEY POLICE AND CRIME PANEL 20th April 2018

Police and Crime Plan Strategic Priority 3: Reducing Reoffending

I ensure delivery of my Police and Crime Plan 2017-2021 objectives by holding to account Thames Valley Police (TVP) and other PCC-funded and commissioned service providers for their delivery of specific operational policing, crime reduction and community safety objectives.

The Chief Constable produces an Annual Force Delivery Plan which complements and supports my Police and Crime Plan. I attend monthly Service Improvement Reviews across Local Policing Areas in Thames Valley and Force Performance Group meetings whereby I can witness the Chief Constable and Deputy Chief Constable (DCC) holding relevant operational staff to account for their specific aims, objectives and targets. Furthermore, at my quarterly 'Level 1' public meetings I hold the Chief Constable to account for delivery of operational policing against the Force's Annual Delivery Plan.

In respect of **Strategic Priority 3 ('Reducing Re-offending')** my objective is to improve the targeting and managing of harm and risk, with particular emphasis on the following areas:

- Substance misuse
- Violence involving weapons
- Offender Management

My Police and Crime Plan sets out the following 'Key Aims' for addressing Reducing Re-offending:

1. A review by police and other criminal justice partners on whether processes for identifying and referring individuals in contact with the criminal justice system into substance misuse services are as effective as they could be.
2. Improved data sharing on gangs, with the aim of reducing exploitation of young people through gang membership and reducing and preventing violent crime, especially knife crime.
3. A modern offender management strategy for Thames Valley addressing gaps in existing schemes and tackling offenders across the crime spectrum who pose the greatest risk or threat of harm.
4. Identification and implementation of best practise in the management of perpetrators of domestic violence, particularly focussing on serial perpetrators

I have summarised below the progress to date (Year 1, 2017/18) on the delivery of the above, four-year, Police and Crime Plan 'Key Aims'.

2017/18 PROGRESS ON DELIVERY OF STRATEGIC PRIORITY 3 'KEY AIMS'

(Year 1, 2017/18)

- 1. A review by police and other criminal justice partners on whether processes for identifying and referring individuals in contact with the criminal justice system into substance misuse services are as effective as they could be.**

TVP Delivery Plan actions & progress:

Qtr. 1:

- Historic mandatory drug testing appointments are being offered for voluntary referrals and for a wider range of substances. Liaison and Diversion are taking an increasing role and Criminal Justice are utilising a liaison manager for 12 months to pull this together. Consideration is currently being given to the possible use of conditional cautions, including an option for referral to an appropriate external agency.

OPCC initiatives & progress:

OPCC Community Safety Fund Initiatives:

- Reading CSP invested £35,363 to support young people who misuse alcohol or drugs.
- Reading CSP invested £253,610 on a drug treatment programme which supports individuals whose offending is associated with their drug misuse. The programme has started treatment with 233 offenders.
- West Berkshire CSP invested £10,933 on Alcohol Identification and Brief Advice (IBA) which is an early method of alcohol use disorder identification in adults and adolescents. 900 people have been trained in IBA.
- Oxfordshire CSP invested £24,500 in Refresh Café which provides support for drug and alcohol users with a history of offending to access work/employment based interventions in order to reduce re-offending. In the first half of 17/18 34 volunteers have actively engaged with a work based placements.
- Milton Keynes CSP invested £40,000 towards their Drug and Alcohol Intervention Service which helps fund key workers who work with criminal justice clients, support the courts and contribute towards reducing reoffending.
- Royal Borough of Windsor and Maidenhead CSP invested £33,500 on a Drug and Alcohol Prison Outreach Worker who helps individuals who have recently left prison access structured community based substance misuse treatment.
- Wokingham CSP invested £10,000 on an alcohol service to work with individuals with low and medium risk drinking. The service aims to prevent drinking behaviours escalating to a significantly harmful level, preventing referrals into our substance misuse service for high risk drinking and reducing alcohol attributable crimes.

- Bracknell Forest CSP invested £40,000 on funding a Criminal Justice Recovery Facilitator who is based within the Drug and Alcohol Action Team to increase the proportion of criminal justice clients who successful complete treatment.
- Buckinghamshire CSP invested £14,361 to fund a Prison Link Worker to engage with offenders who are due to be released and ensure a smooth transition into community substance misuse treatment.

Police Property Act Fund Initiatives (inc. funds allocated through Community Foundation and High Sheriff awards):

- Pilgrim Heart Trust received £2,500 towards their project supporting the homeless. This includes, where necessary, referring them to local Drug and Alcohol services and liaising with local police to inform and improve the methods of referral.
- DrugFAM (Oxfordshire) received £4,555 towards delivering a support group for families, friends and partners affected by someone else's addiction.
- DrugFAM (Berkshire) received £5,000 towards the development of their helpline which is the first point of access into its core services for families, friends and partners affected by someone else's addiction.
- DrugFAM (Buckinghamshire) received £5,000 to support families, friends and partners affected by someone else's addiction.

2. Improved data sharing on gangs, with the aim of reducing exploitation of young people through gang membership and reducing and preventing violent crime, especially knife crime

TVP Delivery Plan actions & progress:

Qtr. 1:

- The National Knife Crime campaign was supported through Local Policing and Criminal Justice
- The LPA engagement plans include Children and Young People (C&YP) engagement activity with central feedback provided to LPA commanders on their plans.
- The Force is reinforcing the safeguarding principles in Stop and Search encounters with Children and Young People, ensuring prompts are contained within the Stop and Search app to remind Officers of their safeguarding responsibilities.

Qtr. 2:

- The Force is working in collaboration with communities, colleges, licensed premises, schools to focus on knife harm reduction

Qtr. 3:

- Cherwell & West Oxfordshire Local Policing Area launched the Safeguarding Children in Banbury project in collaboration with local schools.

- Disproportionality is continually monitored, and there have been positive outcome rates of stop and search on children and young people. This data is shared with the Stop and Search advisory group for independent review.
- There is a process in place to ensure every under 18 year old Stop and Search is scrutinised so no safeguarding opportunities have been missed.
- As part of Service Improvement reviews, Service Improvement Team are now capturing MASH referrals resulting from Stop and Search.
- The responses from the two surveys focused on young people, led by Corporate Communications, are being collated to feed into future strategy relating to young person engagement, and to help identification of future opportunities.

OPCC initiatives & progress:

OPCC Community Safety Fund Initiatives:

- Royal Borough of Windsor and Maidenhead invested £22,000 on gang crime programme including training, a school roadshow, creation of a risk assessment tool and the creation of a Gang Tasking Meeting.
- Reading CSP invested £35,363 to support young people who misuse alcohol or drugs which includes awareness of other associated issues such as crime, CSE, and ASB.
- Reading CSP invested £88,338 towards a Youth Offending Service which includes preventative work with at risk young people and delivery of intensive work for high risk young people.
- West Berkshire CSP provide funding towards a Safer Schools Officer who has delivered Forearms and Knife educational workshops to 3 schools.
- West Berkshire CSP invested £73,547 towards a Youth Offending Service which includes a Youth Offending Team Officer. Their work includes Out of Court Disposal assessments of the likelihood of re-offending, risk of serious harm and the young person's vulnerability.
- Oxfordshire CSP invested £113,456 on Youth Justice Services including work with some of the hardest to engage and extremely distrustful young people enabling them to increase awareness of exploitation, divert from exploitive situations and support with safeguarding where appropriate. Of the current 49 children over 1/2 have some level of exploitation concerns identified.
- Cherwell CSP invested £11,829 to support vulnerable young people and adults linked to Organised Crime Groups.
- Oxford CSP invested £50,171 on a Violent Crime Coordinator which is part of a partnership coordination of their response to Organised Crime Groups.
- Oxford CSP invested £43,544 on a Human Exploitation Coordinator.

- Milton Keynes CSP invested £120,900 towards a Youth Offending Service which prevents the most vulnerable children and young people in their community from experiencing additional difficulties.
- Royal Borough of Windsor and Maidenhead invested £39,100 towards their Youth Offending Team (YOT) including working with young people who have committed violent crimes. Due to an increase in the number of young people coming through to YOT for drug and violent offences a scoping exercise has taken place to understand the wider networks/links the young people have.

Police Property Act Fund Initiatives:

- Wycombe Youth Services Partnership received £3,900 towards their 'CTRL+ALT=DEL' early intervention pilot project which works with year 7's at secondary school. The program runs over 12 weeks and works with young people who are at risk of negative street group and gangs. Sessions cover areas such as: gang culture and behaviours, sense of belonging, the law, crime, coercion, peer pressure and weapons awareness.
- The Youth Enquiry Service received £3,000 towards their Drop In service which provides free support to young people aged 13-25 years in High Wycombe, Buckinghamshire and surrounding areas. This support is on a range of issues include gang issues, grooming and drugs.

3. A modern offender management strategy for Thames Valley addressing gaps in existing schemes and tackling offenders across the crime spectrum who pose the greatest risk or threat of harm.

TVP Delivery Plan actions & progress:

Qtr. 1:

- We have revised the matrix for selecting Integrated Offender Management (IOM) cohorts with Reading CSP now signed off to pilot a new cohort. An IOM toolkit is being developed, linking into NICHE for offenders. Domestic Abuse offenders are now incorporated into the Buckinghamshire IOM.
- We are working to improve integration between Lifetime Offender Management (LOM) and IOM to improve identification and management of high risk organised crime group (OCG) offenders.
- The Force is developing an "Offender Management" approach combining VISOR (Violent and Sex Offenders Register) and IOM with training to be delivered in July to VISOR and IOM teams on the new approach.

Qtr. 2:

- Integrated Offender Management and the Violent and Sex Offenders Register are now managed under one Detective Chief Inspector, to provide clarity and additional resources to support Multi-Agency Public Protection Arrangements (responsible authorities)

Qtr. 3:

- There is further monitoring of the use of bail, although it is being carefully and sparsely used at this time. There continues to be no adverse incidents as a result of inappropriate release with or without bail and the percentage of those on bail is in line with other forces nationally.

OPCC initiatives & progress:

OPCC Community Safety Fund Initiatives (inc funds allocated through Community Foundation and High Sheriff awards):

- Reading CSP invested £88,338 towards a Youth Offending Service to support young offenders to assist in the reduction of first time entrants and re-offending rates. The reoffending rate over the last year (Q4) has reduced from 42.4 to 40.4%.
- West Berkshire CSP invested £73,547 towards a Youth Offending Service which includes a Victim Liaison Officer, Restorative Justice and Reparation Officer and YOT Officer.
- Oxfordshire CSP invested £113,456 towards their Youth Offending Service which includes work around Restorative Justice, exploitation and Prevent.
- South and Vale CSP invested £15,000 into Oxford Homeless Pathways to support offenders during the difficult transition period between offending and stability. Number of offenders supported in South and Vale was 18.
- Buckinghamshire CSP invested £43,070 towards their Youth Offending Service Early Intervention Programme to divert young people from offending.
- Buckinghamshire CSP invested £60,733 towards their Youth Offending Service to reduce re-offending in young people. Between April to September 2017 73 interventions were completed.
- Milton Keynes CSP invested £120,900 towards a Youth Offending Service to reduce youth crime.
- Milton Keynes CSP invested £3,000 towards the Milton Keynes Integrated Offender Management Programme to support individuals following release from prison.
- Royal Borough of Windsor and Maidenhead invested £39,100 towards their Youth Offending Team (YOT) including an early intervention, mentoring and diversionary schemes.
- Wokingham CSP invested £20,000 towards their Youth Offending Service including prevention and intervention programmes.
- Bracknell CSP invested £62,500 into their Youth Offending Service.

Police Property Act Fund Initiatives (inc funds allocated through Community Foundation and High Sheriff awards):

- Thames Valley Partnership were awarded £11,500 towards their New Leaf and Family Matters programmes which work with offenders returning to their community and support family members.
- Berkshire Care Trust were awarded £9,000 towards their service to educate, train and to relieve poverty and need among offenders and their families of such persons in Berkshire.
- Aspire Oxfordshire Community Enterprise Ltd received £4,142 towards their Through the Gate community based project, which works to reduce re-offending through intensive employability support, and training placements for Release on Temporary licence (ROTL) clients in HMP Spring Hill prior to their release.
- Elizabeth Fry received £4,140 to support women in Reading with complex needs, including those on licence.
- Aylesbury Youth Motor Project received £730 towards a training placement for one young person from the Youth Offending Service as part of their rehabilitation.
- Trailblazers Mentoring received £2,500 towards their 'Through the Gate' mentoring project working with young offenders from Aylesbury.
- Wycombe Wanderers Sports & Education Trust received £2,500 towards their 'Kicking-On' project which will work in partnership with Buckinghamshire Youth Offending Service to engage young people who offend into the workplace and improve their employability skills.
- Bucks Association for the Care of Offenders received £10,000 to provide small grants to prisoners, ex-offenders and their families to allow offenders break the cycle of criminal behaviour and integrate back into society.
- The Hardman Trust received £5,000 to work with offenders with offenders based in HMP Springhill who have long sentences and have particular challenges in coping with life outside prison.
- Aspire received £5,000 towards their Through the Gate community based project who engage with offenders from HMP Bullingdon prior to their release.

4. Identification and implementation of best practise in the management of perpetrators of domestic violence, particularly focussing on serial perpetrators.

TVP Delivery Plan actions & progress:

Qtr. 1:

- Domestic Abuse offenders are now incorporated into the Buckinghamshire IOM.

Qtr. 2:

- New offender management referral process includes flagging domestic abuse offenders in Integrated Offender Management.

Qtr. 3:

- Currently 12% of the Integrated Offender Management programme cohorts have domestic abuse qualifiers.
- There is an ongoing review of the process for management of repeat offenders to create greater links with domestic abuse, developing the work from Q2.

TVP Performance Measures 2017/18, Qtr. 3 (1 April – 31 December 2017)

Measure	2016/17 Comparison	2017/18 (April – Dec)
Reduce the level of violence – All Violent Crime	23,178	25,365
Reduce the level of violence – Domestic Violence	7,386	7,476
Reduce the level of violence – Non-Domestic Violence	15,792	17,889

- There has been an increase in offences identified as domestic violence of 90 offences (1.2%) to 7,476 offences

OPCC initiatives & progress:

- The PCC has funded a “Positive Relationship Programme” for perpetrators of domestic abuse in the Thames Valley which is being delivered by the Community Rehabilitation Company. One group has successfully concluded with very positive feedback from the attendees. There are a further two groups in progress and one due to start shortly. Engagement from victims has been lower than desired so strategies are being considered to improve this.

OPCC Community Safety Fund Initiatives:

- Milton Keynes CSP invested £40,000 in their Domestic Abuse Intervention Service which includes funding towards a perpetrator programme.
- Wokingham CSP invested £34,453 towards their Domestic Abuse contract which includes a perpetrator programme. Eight perpetrators continued to engage with the service.

Police Property Act Fund Initiatives:

- SAFE! Support for Young People Affected by Crime received £5,000 towards the running of the Building Respectful Families Programme in Reading. The initiative supports families where there is Child on Parent Violence (CPV) and is run for 10 sessions. CPV is a form of Domestic Abuse which is often hidden and under-reported with evidence showing it can be an indicator of future adult abuse.

Additional Information

As Panel members will be aware, 10% of my Community Safety Fund is retained by my office in order to facilitate the central commissioning of service initiatives that target my local and Thames valley-wide priorities.

This year (2018/19) there will be an opportunity for partner agencies to apply for grant funding for projects that will help us to deliver against areas within the Police and Crime Plan which are currently identified as gaps. Accordingly, grant funding will be available to help me address the first three Key Aims under 'Strategic Priority 3: Reducing Re-Offending'.

Anthony Stansfeld

Police and Crime Commissioner for Thames Valley

11 April 2018